

## Message Text

CONFIDENTIAL

PAGE 01 BONN 05706 301431Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----040375 301502Z /72

O R 301407Z MAR 78  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 7161  
INFO AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
USMISSION USBERLIN

C O N F I D E N T I A L BONN 05706

EXDIS

E.O. 11652: GDS  
TAGS: PGOV, BQG  
SUBJECT: UK REQUEST THAT ALLIES MAKE HIGH-LEVEL  
DEMARCHE TO SOVIETS TO SECURE HESS' RELEASE

REF: (A) STATE 064472 (EXDIS)  
(B) BONN 4038 (EXDIS)

1. WE INFORMED THE FRENCH AND UK BONN GROUP REPS OF THE DEPARTMENT'S INSTRUCTIONS SHORTLY AFTER RECEIPT OF REF. A. AT A TRIPARTITE MEETING OF THE ALLIED BONN GROUP REPS ON MARCH 29, THE UK REP (EYERS) SAID HE HAD BEEN INSTRUCTED TO EXPRESS THE FCO'S VIEW THAT NOTHING LESS THAN A DEMARCHE TO THE SOVIETS AT A "POLITICAL" LEVEL (I.E., UK MINISTER OF STATE; DEPUTY SECRETARY EQUIVALENT) WOULD CONVINCE THE SOVIETS OF THE SERIOUSNESS OF OUR PURPOSE AND THAT "PARLIAMENTARY AND PUBLIC OPINION IN THE UK" WOULD NOT BE SATISFIED UNLESS A DEMARCHE WERE MADE AT THIS LEVEL.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 05706 301431Z

2. THE FRENCH REP (RICHARD) REPEATED THAT THE QUAI WAS PREPARED TO MAKE A DEMARCHE AT THE POLITICAL DIRECTOR LEVEL (ASSISTANT SECRETARY EQUIVALENT) AND THE US REP RECALLED THE DEPARTMENT'S VIEW IN REF. A. EYERS ASKED WHETHER THE FRENCH AND US REPS WOULD BE PREPARED TO RECOMMEND RECONSIDERATION. THEY REPLIED THAT, IN VIEW OF THEIR CAPITALS' INSTRUCTIONS, THEY WOULD FIND IT

DIFFICULT TO RECOMMEND RECONSIDERATION WITHOUT STRONGER ARGUMENTS THAN THE FCO HAD PRESENTED BUT AGREED TO REPORT IN CASE THEIR CAPITALS WISHED TO RECONSIDER.

3. EYERS THEN SAID THAT HE WAS ALSO INSTRUCTED TO SAY THAT, IF THE OTHER ALLIES DID NOT WISH TO MAKE A DEMARCHE AT A "HIGH" LEVEL, THE UK RESERVED THE RIGHT TO MAKE ITS DEMARCHE AT WHATEVER LEVEL IT SEES FIT. IN RESPONSE TO THE US REP'S QUESTION, HE CONFIRMED THAT THIS PROBABLY MEANT THE UK WOULD RAISE IT AT THE MINISTER OF STATE LEVEL. EYERS SAID THE BRITISH WOULD COMMENCE DRAFTING A PROPOSED TEXT FOR THE JOINT DEMARCHE.

4. COMMENT: AS REPORTED IN PARA 6 OF REF. B, THE FCO'S DESIRE FOR A DEMARCHE AT THE "POLITICAL" LEVEL PROBABLY REFLECTS THE INTEREST OF MINISTER OF STATE JUDD IN THE HESS CASE AS WELL AS PARLIAMENTARY AND PUBLIC PRESSURES IN THE UK. WE EXPECT THAT OF THE TWO REASONS GIVEN BY THE FCO (PARA 1, SUPRA), THE SECOND IS THE MORE IMPORTANT ONE.

5. BASED ON THE FACT THAT EYERS DID NOT ARGUE VERY LONG OR STRONGLY FOR A HIGHER-LEVEL DEMARCHE, WE ASSUME THAT THE FCO INSTRUCTIONS WERE A PRO FORMA ATTEMPT TO SECURE RECONSIDERATION OF THE DECISION ON LEVEL MADE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 05706 301431Z

BY WASHINGTON AND PARIS. HOWEVER, GIVEN THE PERSONAL INTEREST OF MINISTER OF STATE JUDD IN THE MATTER, WE CANNOT EXCLUDE THE POSSIBILITY THAT THE BRITISH WILL RENEW THEIR REQUEST (IF SO, PRESUMABLY ELSEWHERE THAN IN BONN) FOR A HIGHER-LEVEL DEMARCHE. WE NOTE IN THIS CONNECTION THAT WHEN EYERS FIRST PRESENTED THE PROPOSAL FOR A DEMARCHE, HE SAID THAT THE FCO HAD "NO FIXED IDEAS" AS TO LEVEL (REF. B), ALTHOUGH IT SUGGESTED THE MINISTER OF STATE LEVEL. THE FACT THAT EYERS HAS RETURNED TO THE QUESTION ON INSTRUCTIONS SUGGESTS THAT JUDD WAS LESS THAN FULLY SATISFIED WITH THE US AND FRENCH REPLY.

6. ACTION REQUESTED: PLEASE INFORM US WHETHER THE DEPARTMENT WISHES TO RECONSIDER ITS DECISION ON THE LEVEL OF THE DEMARCHE TO BE MADE TO THE SOVIETS. STOESSEL

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEMARCHES, POLITICAL PRISONERS, PRISONERS RELEASE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 30 mar 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BONN05706  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780138-0279  
**Format:** TEL  
**From:** BONN  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780310/aaaaaien.tel  
**Line Count:** 111  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 28fe80b7-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 STATE 64472, 78 BONN 4038  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 24 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3099234  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** UK REQUEST THAT ALLIES MAKE HIGH-LEVEL DEMARCHE TO SOVIETS TO SECURE HESS' RELEASE  
**TAGS:** PGOV, UK, UR, BQG, (HESS), (HESS, RUDOLF)  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/28fe80b7-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014